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Message Text

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ORIGIN EUR-12

INFO OCT-01 ISO-00 SS-15 HA-05 CIAE-00 DODE-00 PM-05
H-01 INR-10 L-03 NSAE-00 PA-01 SP-02 NSCE-00
SSO-00 USIE-00 INRE-00 CU-04 BIB-01 COME-00 /060 R

DRAFTED BY EUR/RPM:JCKORNBLUM
APPROVED BY EUR:JGOODBY
D:SOXMAN
C:RHOPPER
HA:CBRODY
NSC:GTREVERTON
S/MS:CKAMMEN
EUR/RPM:SJLEDOGAR
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O 020050Z MAR 78
FM SECSTATE WASHDC
TO AMEMBASSY BELGRADE IMMEDIATE

C O N F I D E N T I A L STATE 053175

BELGRADE FOR USDEL CSCE

E.O. 11652: GDS

TAGS:CSCE, OCON

SUBJECT: BELGRADE CSCE: AMBASSADOR GOLDBERG'S
CONCLUDING SPEECH

REF: BELGRADE 1692

1. DEPARTMENT IS PLEASED WITH REVISED DRAFT TRANSMITTED IN REFTEL WHICH WE BELIEVE STRIKES ABOUT THE RIGHT TONE FOR A CONCLUDING ADDRESS. THIS MESSAGE TRANSMITS A NUMBER OF COMMENTS WHICH CLARIFY POINTS OF EMPHASIS AND DETAIL. FOR EASE OF REFERENCE, WE HAVE NUMBERED THE PARAGRAPHS IN CONFIDENTIAL

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THE DRAFT SEQUENTIALLY FROM ONE TO FORTY-TWO.

2. OUR COMMENTS ARE AS FOLLOWS:

A. PARA 7: THE FIRST TWO SENTENCES OF THIS PARAGRAPH CONVEY A SENSE OF LINKAGE BETWEEN IMPLEMENTATION OF THE FINAL ACT AND OTHER ASPECTS OF EAST-WEST RELATIONS WHICH

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THE ADMINISTRATION HAS ATTEMPTED TO AVOID. WE DO NOT WISH TO SUGGEST THAT PROGRESS IN ONE AREA IS NECESSARILY CONDITIONED ON GOOD BEHAVIOR IN ANOTHER. WE WOULD SUGGEST REWORDING THE FIRST TWO SENTENCES OF THE PARAGRAPH AS FOLLOWS: "FROM OUR TALKS HAS EMERGED A CLEARER SENSE OF

THE TASK BEFORE US. WE HAVE SEEN, IN PARTICULAR, THE NEED TO TEND TO ALL ASPECTS OF THE DETENTE RELATIONSHIP."

B. PARA 17: DEPARTMENT CONTINUES TO BELIEVE THAT THE PUSHKIN QUOTE SHOULD NOT BE USED. HOWEVER, IF IT IS TO BE INCLUDED, WE WOULD SUGGEST STRONGLY THAT PHRASE ". . . TO GIVE RECKONING TO NO ONE . . . ." BE DROPPED.

C. PARA 18: THE TONE OF THE FINAL SENTENCE SHOULD BE SOFTENED. THE PHRASE "PROVOCATIVE DISREGARD" SEEMS HARSH TO US, ESPECIALLY IN LIGHT OF THE FACT THAT IN RUSSIA, THE WORD "PROVOCATIVE" HAS AN ESPECIALLY STRONG MEANING.

D. PARAS 21 AND 24: USE OF THE TERM "EASTERN DELEGATIONS" IN THESE TWO PARAGRAPHS GIVES THE IMPRESSION THAT WE ARE NOT DIFFERENTIATING BETWEEN THE PERFORMANCE OF WARSAW PACT STATES. SUBSTITUTION OF PHRASE "SOME DELEGATIONS" WOULD MAKE THE POINT EQUALLY AS WELL.
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E. PARA 26: THE TONE OF THE FIRST TWO SENTENCES OF THIS PARAGRAPH STRIKES US AS OVERLY ANTAGONISTIC. WE WOULD SUGGEST COMPRESSING THEM INTO ONE SENTENCE AS FOLLOWS: "BUT EFFORTS TO IGNORE THE TRUTH AT BELGRADE OR AT HOME WILL NOT CHANGE THE TRUTH."

F. PARA 26: USE OF THE PHRASE "FOR ONE" IN THE THIRD SENTENCE OF THIS PARAGRAPH COULD BE SEEN AS SUGGESTING DIFFERENCES BETWEEN OURSELVES AND OUR ALLIES. WE DO NOT BELIEVE WE SHOULD PROVIDE AN OPENING FOR SUCH SPECULATION AND SUGGEST THE PHRASE BE DROPPED.

G. PARAS 29-30: WE BELIEVE LISTING OF AREAS IN WHICH UNITED STATES BELIEVES PROGRESS CAN BE MADE WOULD BE STRENGTHENED BY ADDITION AT BEGINNING OF THE SERIES OF A PARAGRAPH ON POLITICAL RELATIONS. SEVERAL OF THE EASTERN EUROPEAN COUNTRIES ARE ESPECIALLY INTERESTED IN USING THE FINAL ACT AS A BASIS FOR DEVELOPING CLOSER POLITICAL RELATIONS. A BOW IN THIS DIRECTION IN THE CLOSING SPEECH COULD BE USEFUL IN SEEKING THE COOPERATION OF THESE COUNTRIES ON ALL ASPECTS OF IMPLEMENTATION

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IN THE YEARS TO COME. WE WOULD SUGGEST ADDITION OF A NEW PARAGRAPH BETWEEN PARAGRAPHS 29 AND 30 ON THE FOLLOWING LINES:

BEGIN TEXT:

WE WILL, FOR EXAMPLE, CONTINUE EFFORTS TO EXPLORE OPPORTUNITIES PROVIDED BY THE FINAL ACT TO DEEPEN POLITICAL RELATIONS WITH OTHER PARTICIPANTS IN THE CONFERENCE. THE UNITED STATES RECOGNIZES THE STRONG IMPULSE TO SUCH IMPROVEMENT PROVIDED BY THE FINAL ACT AND HOPES THAT FULLER IMPLEMENTATION OF ALL ASPECTS OF THE HELSINKI COMMITMENTS WILL ADD EVEN MORE IMPETUS TO THE PROCESS.
END TEXT.
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H. PARA 36: DEPARTMENT UNDERSTANDS THAT IDEA FOR HUMAN RIGHTS CLEARING HOUSE HAS BEEN UNDER CONSIDERATION BY CSCE COMMISSION AND DELEGATION FOR SOME TIME. HOWEVER PROPOSAL HAS NOW BEEN MADE FORMALLY BY USG IN DEPUTY SECRETARY'S FEBRUARY 13 SPEECH BEFORE THE ABA. WHILE WE ARE INTERESTED IN GAINING WIDE ACCEPTANCE OF THIS IDEA, WE HAVE BEEN DESCRIBING IT TO OTHER GOVERNMENTS, INCLUDING AT LEAST TWO CSCE SIGNATORIES (NORWAY AND BELGIUM) IN CONSIDERABLY DIFFERENT TERMS THAN THE MANNER WHICH IT IS PORTRAYED IN PARA 36. WHILE THE MATTER IS STILL BEING DISCUSSED, WE WISH TO LEAVE OPEN THE POSSIBILITY OF A NON-GOVERNMENTAL BODY WHICH WOULD BE WORLD-WIDE IN SCOPE. BOTH THE TIE WITH CSCE AND THE SORT OF GOVERNMENTAL CONSIDERATION SUGGESTED IN PARA 36 WOULD CONFLICT WITH THIS CONCEPT AND RUN COUNTER TO DESCRIPTIONS WE HAVE ALREADY PROVIDED; WE ARE CONCERNED THAT MENTION IN THIS SPEECH MIGHT CONFUSE OTHER DISCUSSIONS NOW UNDER WAY. IN LIGHT OF THIS SITUATION AND BECAUSE WORK ON THE IDEA IS STILL CONTINUING, WE REQUEST THAT THE IDEA FOR A HUMAN RIGHTS CLEARING HOUSE NOT BE INCLUDED IN THE AMBASSADOR'S SPEECH.

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